# REPORT OF THE AUDIT OF THE PENDLETON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE PENDLETON COUNTY FISCAL COURT

June 30, 2007

The Auditor of Public Accounts has completed the audit of the Pendleton County Fiscal Court for fiscal year ended June 30, 2007.

We have issued an unqualified opinion on the governmental activities, discretely presented component unit, each major fund, and aggregate remaining fund information of Pendleton County, Kentucky.

#### **Financial Condition:**

The fiscal court had total net assets of \$5,824,183 as of June 30, 2007. The fiscal court had unrestricted net assets of \$2,887,419 in its governmental activities as of June 30, 2007. The fiscal court had total debt principal as of June 30, 2007 of \$5,488,174 with \$146,696 due within the next year.

#### **Deposits:**

The Fiscal Court's deposits on February 12, 2007, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$175,988

The Fiscal Court's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the Fiscal Court's deposits in accordance with the security agreement.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Henry W. Bertram, Pendleton County Judge/Executive
Members of the Pendleton County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pendleton County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Pendleton County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Pendleton County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pendleton County, Kentucky, as of June 30, 2007, and the respective changes in financial position thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
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Members of the Pendleton County Fiscal Court

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Pendleton County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated April 21, 2008 on our consideration of Pendleton County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

April 21, 2008

#### PENDLETON COUNTY OFFICIALS

#### For The Year Ended June 30, 2007

#### **Fiscal Court Members:**

Henry W. Bertram County Judge/Executive

Bobby Fogle Magistrate
Gary Veirs Magistrate
Alan Whaley Magistrate
Stacey Wells Magistrate

#### **Other Elected Officials:**

Jeff Dean County Attorney

Ken Kells Jailer

Rita Spencer County Clerk

Mike Redden Circuit Court Clerk

Craig Peoples Sheriff

John Steele Property Valuation Administrator

John Peoples Coroner

#### **Appointed Personnel:**

Vicky King County Treasurer
Sylvia McClanahan Finance Officer

#### Management's Discussion and Analysis June 30, 2007

The financial management of Pendleton County, Kentucky offers readers of Pendleton County's financial statements this narrative overview and analysis of the financial activities of Pendleton County for the fiscal year ended June 30, 2007. We encourage readers to consider the information presented here in conjunction with other information that we have furnished in our letter of transmission and the notes to the financial statements.

#### **Financial Highlights**

- Pendleton County had total net assets of \$5,824,183 as of June 30, 2007. The fiscal court had unrestricted net assets of \$2,887,419 in its governmental activities as of June 30, 2007. Total debt principal as of June 30, 2007 was \$5,488,174 with \$146,696 due within one year.
- The government's total net assets increased by \$1,138,822 from the prior year. This increase is primarily due to the additions of the county's capital assets and infrastructure assets.
- At the close of the current fiscal year, Pendleton County's balance sheet reported a fund balance of \$6,859,015.
- Pendleton County's total indebtedness at the close of fiscal year June 30, 2007 was \$5,488,174 of which \$5,341,478 is long-term debt (due after 1 year) and \$146,696 is short-term debt (to be paid within 1 year). Debt increases were \$4,341,311 during the year due to construction in progress on the new judicial center.
- In addition Pendleton County purchased equipment for the Road Department, County Offices, The Emergency Operations Center, County Dispatch and the Ambulance Department in the amount of \$44,058. Several county roads were blacktopped at a cost to the county of \$910,669. The county also purchased three county vehicles at a total cost of \$55,987.
- The Fiscal court received \$25,834 in litter abatement funds to be used to clean up litter from state and county roads.

#### **Overview of the Financial Statements**

This management discussion and analysis is intended to serve as an introduction to Pendleton County's basic financial statements. Pendleton County's basic financial statements are comprised of three components: 1) government wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

GASB 34 requires management to include certain comparison schedules when they are available. These schedules include prior and current comparisons of general revenues by major source, and program expenses by function.

**Government-wide Financial Statements** The *government-wide financial statements* are designed to provide readers with a broad overview of Pendleton County's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of Pendleton County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Pendleton County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the fiscal year. All changes in net assets are reported on a modified cash basis of accounting. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and related assets and liabilities.

Under the county's modified cash basis of accounting, revenues and expenses and related assets and liabilities are recorded when they result from a cash transaction, except for the recording of depreciation expenses on capital assets in the government-wide financial statements for all activities and in the fund financial statements for the proprietary fund financial statements.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as amounts billed for services provided, but not collected) and accounts payable (expenses for goods and services received but not paid) or compensated absences are not recorded.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). Pendleton County's governmental activities include general governmental, protection to persons and property, roads, recreation, and social services.

The County closed its one business type activity - the operation of a jail canteen. After much discussion with and direction from the auditors office, the Pendleton County Jail Canteen Fund was closed and all funds were transferred into the Jail fund.

#### **Government-wide Financial Statements (Continued)**

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Pendleton County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Pendleton County can be divided into one category: *governmental funds*.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Pendleton County maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the government fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Road Fund, LGEA Fund, and the Public Properties Corporation Justice Center Project Fund all of which are considered major funds by the County. The Jail Fund, Ambulance Fund, Emergency 911 Fund, Mental Health Mental Retardation Fund, and Micro Fund are considered non-major funds and are represented in a combined form.

Pendleton County adopts an annual appropriated budget for its major governmental funds. A budgetary comparison statement has been provided for each of these funds to demonstrate compliance with their budgets.

**Notes to the Financial Statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-wide Financial Statements (Continued)**

#### **Government-wide Financial Analysis**

**Net Assets.** As noted earlier, net assets may serve over time as a useful indicator of a government's financial position.

#### Pendleton County Net Assets

	Governmental Activities		
	2006	2007	
Assets			
Current and Other Assets	\$ 2,687,509	\$ 6,864,015	
Capital Assets	3,144,715	4,448,342	
Total Assets	5,832,224	11,312,357	
Liabilities			
Current Liabilities	158,689	146,696	
Long-term Liabilities	988,174	5,341,478	
Total Liabilities	1,146,863	5,488,174	
Net Assets			
Invested in Capital Assets,			
Net of Related Debt	1,997,852	2,936,764	
Restricted	75,000		
Unrestricted	2,612,509	2,887,419	
Net Assets	\$ 4,685,361	\$ 5,824,183	

#### **Changes in Net Assets**

Governmental Activities. Pendleton County's net assets increased by \$1,138,822 in fiscal year 2007. Key elements of this are as follows:

- Current assets and cash increased by \$4,176,506.
- Investment in capital assets, net of related debt decreased \$3,102,684 primarily due to additions in infrastructure assets, other capital assets and construction in progress of new judicial center.
- Current and long-term liabilities increased by \$4,341,311.
- Revenues were \$5,107,119 as reflected in the Statement of Activities.
- Expenditures totaled \$3,968,297 as reflected in the Statement of Activities.

#### **Changes in Net Assets (Continued)**

#### Pendleton County Statement of Activities

	Governmental Activities			
	2006 2007			
Program Revenues				
Charges for Services	\$ 574,922	\$ 737,395		
Operating Grants and Contributions	1,541,845	1,676,725		
Capital Grants and Contributions	1,569,411	535,724		
Total Program Revenues	3,686,178	2,949,844		
General Revenues				
Taxes	1,349,053	1,734,934		
Excess Fees	43,773	52,565		
Unrestricted Investment Revenues	100,735	281,867		
Miscellaneous Revenues	34,667	87,909		
Total General Revenues	1,528,228	2,157,275		
Total Revenues	5,214,406	5,107,119		
Program Expenses				
General Government	1,056,755	1,184,186		
Protection to Persons and Property	1,696,021	1,433,890		
General Health and Sanitation	641,371	350,609		
Social Services	15,460	26,751		
Recreation and Culture	218,353	124,625		
Roads	685,779	682,901		
Airports	10,000	5,000		
Debt Service	52,310	158,980		
Capital Projects	2,648	1,355		
<b>Total Expenses</b>	4,378,697	3,968,297		
Change In Net Assets	835,709	1,138,822		
Net Assets - Beginning (Restated)	3,849,652	4,685,361		
Net Assets - Ending	\$ 4,685,361	\$ 5,824,183		

As noted earlier, Pendleton County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds Overview. The focus of Pendleton County governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the June 30, 2007 fiscal year, the combined ending fund balance of County governmental funds was \$6,859,015. 39% of this consists of unreserved fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. The remainder of fund balance (\$4,186,477) is reserved to indicate that it is not available for new spending because it is committed to short-term debt and construction in process on the new judicial center.

The County has 4 major governmental funds. These are 1) General Fund; 2) Road Fund; 3) LGEA Fund; 4) Public Properties Corporation-Court Facilities Project Fund. There are 5 non-major funds. They are the Jail Fund, Ambulance Fund, Emergency 911 Fund, the Mental Health Mental Retardation Fund, and the Micro Fund.

- 1. The General Fund is the chief operating fund of Pendleton County. At the end of the June 30, 2007 fiscal year, fund balance of the General Fund was \$810,668. The county received \$655,389 in Real Property tax revenues. This accounts for approximately 30% of the general fund revenue. \$133,062 was received from Motor Vehicle taxes and accounts for approximately 6% of the county's general fund revenues. Various other taxes and service fees make up the remaining 64% of revenues.
- 2. The Road Fund is the fund related to county road and bridge construction and maintenance. The Road Fund had \$628,420 in fund balance at June 30, 2007. The fiscal year 2007 expenditures for road projects were \$1,563,443.
- 3. The LGEA Fund had a fund balance of \$1,195,085; this includes Debt Reserve CD's in the amount of \$728,893.
- 4. The Public Properties Corporation Court Facilities Project Fund is used to account for the activity and the debt related to the Pendleton County Court Facilities Project. This account had an ending balance of \$4,041,596.
- 5. The Jail Fund had a fund balance at June 30, 2007 of \$42,779. The General Fund contributed \$330,000 to the jail operations. Total revenue received in the Jail Fund was \$83,914.
- 6. The Ambulance Fund was created to provide ambulance service to the residents of Pendleton County. The Fund had a fund balance of \$39,598 at the end of the fiscal year. Total expenditures for the Ambulance fund were \$367,257 while total revenue was \$316,238, transfers to support the ambulance fund was \$60,000 coming from the LGEA Fund.

#### **Financial Analysis of the County's Funds (Continued)**

- 7. The Emergency 911 Dispatch Fund accounts for the operation of the County's emergency operations communications. It is supported primarily from 911 Telephone tax, and total revenues were \$253,277. The Fund had a fund balance of \$45,947 at the end of the June 30, 2007 fiscal year.
- 8. The Mental Health/Mental Retardation Fund had a fund balance of \$54,922 at the end of the fiscal year. The only source of revenue for the Fund is Property Tax and Motor Vehicle Tax.
- 9. The Micro Fund had a fund balance of \$0 at the end of the fiscal year. The source of revenues for the fund is state grant funds. The fund is used for economic development.

#### **General Fund Budgetary Highlights**

The County's General Fund original budget was amended during the fiscal year increasing the operating budget by \$200,968. Budget amendments were made to all areas due to surplus cash carried forward.

Actual operating revenues were \$1,178 more than amount originally budgeted by Fiscal Court.

Actual operating expenditures were \$876,441 less than amount originally budgeted by Fiscal Court.

#### **Capital Assets and Debt Administration**

Capital Assets. Pendleton County's investment in capital assets for its governmental activities as of June 30, 2007, amounts to \$4,383,342 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements to land other than buildings, machinery and equipment, vehicles and current year infrastructure additions.

Major capital asset events during the 2007 fiscal year included the resurfacing of various county roads, purchasing equipment for county road department, county offices, emergency operations center, county dispatch and county ambulance service.

Additional information on the County's capital assets can be found in Note 3 of this report.

Long-Term Debt. At the end of the 2007 fiscal year, Pendleton County had total long-term debt outstanding of \$5,488,174. The amount of this debt due within the next year is \$146,696 and \$5,341,478 is due in subsequent years. This debt is for the Pendleton County Water District Building, the County Garage and waterline extensions as well as \$4,500,000 in Revenue Bond Anticipation notes for construction in process on the new Judicial Center. This debt is described in Note 6 of the notes to the financial statements.

**Other matters.** The following factors are expected to have a significant effect on the County's financial position or results of operations and were taken into account in developing the 2007 fiscal year budget:

- At the end of the 2006 fiscal year, the county anticipated an increase in the mineral severance revenue due to some changes Carmeuse Lime made to their plant operations. Due to the down turn in the economy, the changes did not materialize in the way expected. The revenue in 2007 has continued to fall and as the 2008 revenue reports show, we would estimate these reductions to continue.
- Due to mineral severance being one of the county's larger revenue sources the county would be in financial difficulty if it had not taken steps to generate new revenue. The fiscal court passed .05% payroll tax that is generating approximately \$75,000.00 additional dollars over what was anticipated annually. The county also signed a new host agreement with Rumpke, Inc. that generates approximately \$275,000 additional dollars into the budget.
- The lack of a state budget and the financial condition of state revenues may continue to jeopardize county projects and county programs that are state mandated. The Fiscal Court may decide to alter the operations or funding of County operations impacted by State revenue shortfalls.

#### **Requests For Information**

This financial report is designed to provide a general overview of Pendleton County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this or requests for additional financial information should be addressed to the Pendleton County Treasurer, 233 Main Street, Falmouth, KY 41040.



## PENDLETON COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2007

### PENDLETON COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

#### June 30, 2007

	Primary Government Governmental		Component Unit Pendleton Cour	
		Activities		9 Board
ASSETS		,		
Current Assets:				
Cash and Cash Equivalents	\$	6,859,015	\$	40,503
Note Receivable		5,000		
Total Current Assets		6,864,015		40,503
Noncurrent Assets:				
Note Receivable		65,000		
Capital Assets - Net of Accumulated				
Depreciation				
Land and Land Improvements		379,903		
Construction In Progress		214,763		
Buildings and Building Improvements		650,832		
Vehicles		397,436		
Equipment		605,384		
Infrastructure Assets - Net				
of Depreciation		2,135,024		
Total Noncurrent Assets		4,448,342		
Total Assets		11,312,357		
LIABILITIES				
Current Liabilities:				
Financing Obligations		146,696		
Noncurrent Liabilities:				
Bond Anticipation Note		4,500,000		
Financing Obligations		841,478		
Total Noncurrent Liabilities		5,341,478		
Total Liabilities		5,488,174		
NET ASSETS				
Invested in Capital Assets,				
Net of Related Debt		2,936,764		
Unrestricted		2,887,419		40,503
Total Net Assets	\$	5,824,183	\$	40,503



### PENDLETON COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2007

#### PENDLETON COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2007

		Program Revenues Received				<u>d</u>	
Functions/Programs Reporting Entity	Expenses		narges for Services	G	Operating Frants and Intributions	Gr	Capital ants and atributions
Primary Government:	 Expenses		CIVICES		onti ibutions		itiibutions
Governmental Activities:							
General Government	\$ 1,184,186	\$	10,401	\$	106,039	\$	
Protection to Persons and Property	1,433,890		356,165		618,298		47,706
General Health and Sanitation	350,609		370,829		26,834		
Social Services	26,751						
Recreation and Culture	124,625						50,000
Roads	682,901				925,554		
Airports	5,000						
Debt Service	158,980						
Capital Projects	 1,355						438,018
Total Governmental Activities	\$ 3,968,297	\$	737,395	\$	1,676,725	\$	535,724
Component Unit:							
Pendleton County 109 Board	\$ 18,751	\$		\$	22,210	\$	

#### General Revenues:

Taxes:

Real Property Taxes Personal Property Taxes Motor Vehicle Taxes Occupational Taxes 911 Taxes Mental Health Taxes Other Taxes Excess Fees Miscellaneous Revenues Interest Received Total General Revenues

Change in Net Assets Net Assets - Beginning

Net Assets - Ending

#### PENDLETON COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

#### Net (Expenses) Revenues and Changes in Net Assets

in Net Assets					
	Primary				
(	Government				
	overnmental	Component			
	Activities	Unit			
\$	(1,067,746)	\$			
Ψ.	(411,721)	•			
	47,054				
	(26,751)				
	(74,625)				
	242,653				
	(5,000)				
	(158,980)				
	436,663				
	(1,018,453)				
		2.450			
		3,459			
	655,389				
	63,687				
	143,906				
	363,239				
	168,313				
	141,254				
	199,146				
	52,565				
	87,909	2,750			
	281,867	2,148			
	,				
	2,157,275	4,898			
	1,138,822	8,357			
	4,685,361	32,146			
\$	5,824,183	\$ 40,503			



## PENDLETON COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2007

### PENDLETON COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### June 30, 2007

	(	General Fund		Road Fund	]	Local overnment Economic Assistance Fund	C	lic Properties Corporation urt Facilities Project Fund		Non- Major vernmental Funds	Go	Total overnmental Funds
ASSETS  Cash and Cash Equivalents	\$	810,668	\$	628,420	\$	1,195,085	•	4,041,596	\$	183,246	\$	6,859,015
Cash and Cash Equivalents	<u> </u>	810,008	<u> </u>	028,420	Φ	1,193,063		4,041,390	Ф	103,240	<u> </u>	0,039,013
Total Assets	\$	810,668	\$	628,420	\$	1,195,085	\$	4,041,596	\$	183,246	\$	6,859,015
FUND BALANCES Reserved for: Encumbrances Capital Projects Fund Unreserved:	\$	110,067	\$	27,946	\$	1,125	\$	4,041,596	\$	5,743	\$	144,881 4,041,596
General Fund Special Revenue Funds		700,601		600,474		1,193,960				177,503		700,601 1,971,937
Total Fund Balances	\$	810,668	\$	628,420	\$	1,195,085	\$	4,041,596	\$	183,246	\$	6,859,015
Reconciliation of the Balance Total Fund Balances Amounts Reported For Govern Of Net Assets Are Different I	menta Becau	ıl Activities I se:	n The	Statement			of No	et Assets:			\$	6,859,015
Capital Assets Used in Governmental Activities Are Not Financial Resources And Therefore Are Not Reported in the Funds. Accumulated Depreciation Note Receivables Not Due and Collected in the Current Period and, Therefore,									5,696,031 (1,312,689)			
are Not Reported in the For Long-Term Debt is Not Due Reported in the Funds.	ınds.						Not					70,000
Current Non-Current												(146,696) (5,341,478)
Net Assets Of Governmental A	ctivitie	es									\$	5,824,183



## PENDLETON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

For The Year Ended June 30, 2007

## PENDLETON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### For The Year Ended June 30, 2007

		General Fund		Road Fund	E	Local overnment conomic ssisstance Fund	C	lic Properties orporation urt Facilities Project Fund
REVENUES								
Taxes	\$	1,390,133	\$		\$		\$	
Excess Fees		52,565						
Licenses and Permits		3,581						
Intergovernmental		213,262		1,285,965		568,085		
Charges for Services		405,095				12,910		
Miscellaneous		73,876		24,330				
Interest		42,434		53,422		37,409		141,567
Total Revenues	_	2,180,946		1,363,717		618,404		141,567
EXPENDITURES								
General Government		560,306						
Protection to Persons and Property		243,332				191,313		
General Health and Sanitation		124,927				90,000		
Social Services		25,563				1,188		
Recreation and Culture		94,750				29,875		
Roads				1,463,007				
Airports		5,000						
Debt Service		26,250				161,366		112,853
Capital Projects		1,355		12,200				487,118
Administration		468,362		88,236		764		
Total Expenditures		1,549,845		1,563,443		474,506		599,971
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		631,101		(199,726)		143,898		(458,404)
Other Financing Sources (Uses)								
Transfers To Other Funds		(365,000)				(60,000)		
Transfers From Other Funds		,				, ,		
Bond Anticipation Note-Proceeds								4,500,000
Total Other Financing Sources (Uses)		(365,000)				(60,000)		4,500,000
Net Change in Fund Balances		266,101		(199,726)		83,898		4,041,596
Fund Balances - Beginning		544,567		828,146		1,111,187		1,011,000
Fund Balances - Ending	\$	810,668	\$	628,420	\$	1,195,085	\$	4,041,596
0	<u> </u>		<u> </u>		$\dot{-}$	, , , -	<u> </u>	

# PENDLETON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES-GOVERNMENTAL FUNDS-MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

Gov	Non- Major ernmental Funds	Total Governmental Funds					
\$	309,567	\$	1,699,700				
Ψ	00,00,	Ψ	52,565				
			3,581				
	179,992		2,247,304				
	305,403		723,408				
	489		98,695				
	7,034		281,866				
	802,485		5,107,119				
	965,017 134,482 73,349 1,172,848		560,306 1,399,662 349,409 26,751 124,625 1,463,007 5,000 300,469 500,673 630,711 5,360,613				
	(370,363)		(253,494)				
	425,000		(425,000) 425,000 4,500,000				
	425,000		4,500,000				
\$	54,637 128,609 183,246	\$	4,246,506 2,612,509 6,859,015				
Ψ	100,210	Ψ	5,007,010				



# PENDLETON COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2007

### PENDLETON COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES,

### EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$ 4,246,506
Amounts Reported for Governmental Activities in the Statement of	
Activities Are Different Because Governmental Funds Report	
Capital Outlays as Expenditures. However, in the Statement of	
Activities, the Cost of Those Assets Are Allocated Over Their	
Estimated Useful Lives and Reported as Depreciation Expense.	
Capital Outlay	1,522,299
Depreciation Expense	(283,672)
Notes Receivable Collections are Booked in the Governmental Funds	, , ,
as a Source of Revenue. These Transactions, However, Have No Effect	
on Net Assets.	
Change in Water District Receivable	(5,000)
The Issuance of Long-term Debt (e.g. Bonds, Financing Obligations) Provides	
Current Financial Resources to Governmental Funds, While Repayment of Principal	
on Long-term Debt Consumes the Current Financial Resources of Governmental	
Funds. These Transactions, However, Have no Effect on Net Assets.	
Bond Anticipation Note Proceeds	(4,500,000)
Financing Obligations Principal Payments	 158,689
Change in Net Assets of Governmental Activities	\$ 1,138,822

### INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

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### PENDLETON COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2007

#### Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable, are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on the Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

#### **B.** Reporting Entity

The financial statements of Pendleton County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

#### **Blended Component Unit**

The following legally separate organization provides its services exclusively to the primary government and the fiscal court is able to impose its will on this organization. This organization's balances and transactions are reported as though they are part of the county's primary government using the blending method.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### **B.** Reporting Entity (Continued)

#### Pendleton County Public Properties Corporation

The Board of Directors of the Pendleton County Public Properties are the members of the Pendleton County Fiscal Court. The Corporation was created solely for the benefit of the Fiscal Court per KRS 58.180 to act as an agent in the acquisition and financing of any public project and cannot be sued in its own name without recourse to the Pendleton county Fiscal Court. The Fiscal Court has access to the Corporations resources, is legally obligated to finance the debts, or provide financial support to the corporation. The Corporation is financially accountable to the Fiscal Court. This component unit is blended within the financial statements of the County as the Public Properties Corporation Court Facilities Project Fund.

#### **Discretely Presented Component Unit**

The component unit column in the combined financial statements includes the data of the following organization. It is reported on the Statement of Net Assets and the Statement of Activities in a separate column that is labeled as "Component Units" to emphasize this organization's separateness from the fiscal court's primary government.

#### Pendleton County Solid Waste District (109 Board)

The Pendleton County Solid Waste District (109 Board) was created by Ordinance 820.2 pursuant to KRS 109.041 and KRS 67.083. The fiscal court appoints their members. Revenues are based on tonnage received at the landfill and expenditures are to be used for scholarships, educational programs, public information initiates and/or similar purposes dealing with conservation, environmental, and similar such concerns. The 109 Board was not included in the prior year financial statements. A separate report of the 109 Board has not been issued. The fund financial statements for the Board have been included in supplementary information.

#### C. Pendleton County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Pendleton County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities, and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Pendleton County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities normally are supported by taxes and intergovernmental revenues.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the third Saturday in April following the delinquency date.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental). The fiscal court may also designate any fund as major.

#### **Governmental Funds**

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Government-wide and Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

Local Government Economic Assistance Fund – The primary purpose of this fund is to account for the general health and sanitation, social services, and economic assistance expenses of the county. The primary sources of revenue are state grants, coal and mineral severance taxes, landfill user fees, and recreational user fees. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Public Properties Corporation Court Facilities Project Fund – The primary purpose of this fund is to account for the proceeds of bond anticipation notes and the construction of a justice center.

The primary government also has the following non-major funds: Jail Fund, Ambulance Fund, Emergency 911 Fund, Mental Health/Mental Retardation Fund, and the Micro Fund.

#### Special Revenue Funds:

The Road Fund, Local Government Economic Assistance Fund, Jail Fund, Ambulance Fund, Emergency 911 Fund, Mental Health/Mental Retardation Fund, and Micro Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

#### Capital Projects Fund

Public Properties Corporation Court Facilities Project Fund is a capital projects fund. Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities.

#### **Presentation of Component Unit**

The financial statements present the following major discretely presented component unit:

Pendleton County Solid Waste District (109 Board)

The component unit is presented on the Statement of Net Assets and the Statement of Activities in a separate total column labeled "Component Unit" to emphasize this organization's separateness from the fiscal court's primary government.

#### **E.** Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### E. Deposits and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the governmental activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Capitalization Threshold		Useful Life (Years)	
		_		
Land	\$	1	N/A	
Land Improvements	\$	12,500	10-60	
Buildings and Building Improvements	\$	25,000	10-75	
Machinery and Equipment	\$	1,000	3-25	
Vehicles	\$	1,000	3-5	
Infrastructure	\$	20,000	10-50	

#### G. Long-term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities. The principal amount of bonds, notes, and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

#### I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### J. Related Organizations, Joint Venture, and Jointly Governed Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Pendleton County Fiscal Court: Pendleton County Water District, East Pendleton Water District, West Pendleton Water District, Airport Board, Conservation District and Library.

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based upon these criteria, the following is considered a joint venture among the Pendleton County Fiscal Court, the City of Falmouth, the City of Butler, and the Pendleton County Schools: Parks and Recreation Agency. The Planning Commission is a joint venture among Pendleton County, the City of Falmouth, and the City of Butler. The Northern Kentucky Regional Hazmat – WMD Response Unit, Inc. is a joint venture among Pendleton, Boone, Campbell, Carroll, Gallatin, Grant, Kenton, Owen, and Scott Counties.

#### Note 2. Deposits

The primary government maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) in accordance with KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However; as of February 12, 2007, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the Fiscal Court's deposits in accordance with the security agreement, as follows:

• Uncollateralized and Uninsured \$175,988

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

	Reporting Entity				
	Beginning			Ending	
Primary Government:	Balance	Increases	Decreases	Balance	
Governmental Activities:					
Capital Assets Not Being Depreciated:					
Land and Land Improvements	\$ 107,548	\$ 272,355	\$	\$ 379,903	
Construction In Progress		214,763		214,763	
Total Capital Assets Not Being					
Depreciated	107,548	487,118		594,666	
Capital Assets, Being Depreciated:					
Buildings and Building Improvements	847,421			847,421	
Vehicles	730,321	55,987		786,308	
Equipment	932,325	68,525		1,000,850	
Infrastructure	1,556,117	910,669		2,466,786	
Total Capital Assets Being					
Depreciated	4,066,184	1,035,181		5,101,365	
Less Accumulated Depreciation For:					
Buildings and Building Improvements	(178,058)	(18,531)		(196,589)	
Vehicles	(328,565)	(60,307)		(388,872)	
Equipment	(322,490)	(72,976)		(395,466)	
Infrastructure	(199,904)	(131,858)		(331,762)	
Total Accumulated Depreciation	(1,029,017)	(283,672)		(1,312,689)	
Total Capital Assets, Being					
Depreciated, Net	3,037,167	751,509		3,788,676	
Governmental Activities Capital Assets, Net	\$ 3,144,715	\$ 1,238,627	\$ 0	\$ 4,383,342	

Depreciation expense was charged to functions of the primary government as follows:

#### Governmental Activities:

General Government	\$ 17,636
Protection to Persons and Property	89,609
General Health and Sanitation	1,200
Roads, Including Depreciation of General Infrastructure Assets	 175,227
Total Depreciation Expense - Governmental Activities	\$ 283,672

#### Note 4. Note Receivable

On April 3, 1997, Pendleton County entered into a twenty-year agreement to sublease a 3,700 square foot commercial and office building and land to the Pendleton County Water District. Interest is paid to the county on a monthly basis and a principal payment is made annually to the county until the termination of the sublease in fiscal year ending June 30, 2017, as shown in the following table.

	Governmental Activities				
Fiscal Year Ended					
June 30	Principal		Interest & Fee		
2008	\$	5,000	\$	4,330	
2009		6,000		3,985	
2010		6,000		3,602	
2011		6,000		3,220	
2012		7,000		2,811	
2013-2016		40,000		7,035	
Totals	\$	70,000	\$	24,983	

#### Note 5. Short-term Debt

In July 2006, Pendleton County participated in the Kentucky Association of Counties Kentucky Advance Revenue Program by issuing a note in the amount of \$256,150, with principal being due in January 2007. While the county did not use the borrowed funds in order to meet current General Fund expenses, they were able to reinvest the funds and receive net interest earnings from the Kentucky Association of Counties Kentucky Advance Revenue Program of \$1,750.

#### Note 6. Long-term Debt

#### A. Water District Financing Obligation

On April 3, 1997, Pendleton County entered into a twenty-year agreement with the Kentucky Association of Counties Leasing Trust (KACoLT) for the financing and purchase of a 3,700 square foot commercial and office building and land for the Pendleton County Water District. Interest is paid on a monthly basis, and a principal payment is made annually until termination of the lease in fiscal year ending June 30, 2017, as shown in the following table.

	Governmental Activities			
Fiscal Year Ended				
June 30	P	rincipal	Interest & Fee:	
2008	\$	5,000	\$	4,330
2009		6,000		3,985
2010		6,000		3,602
2011		6,000		3,220
2012		7,000		2,811
2013-2017		40,000		7,035
Totals	\$	70,000	\$	24,983

#### Note 6. Long-term Debt (Continued)

#### A. Water District Financing Obligation (Continued)

The Pendleton County Fiscal Court subsequently entered into a sublease with the Pendleton County Water District for the building and land. As of fiscal year end, the Water District was in substantial compliance with the terms of the sublease agreement.

#### B. Financing Obligations with Finance and Administration Cabinet

On February 20, 2003, the Pendleton County Fiscal Court entered into an agreement with the Secretary of the Finance Administration Cabinet to purchase a state maintenance garage to house the county road department. Principal is paid annually in the amount of \$12,200. The following table shows future principal payment requirements.

	Governmental		
	A	ctivities	
Fiscal Year Ended			
June 30	Principal		
2008	\$	12,200	
2009		12,200	
2010		12,200	
2011		12,200	
2012		12,200	
Totals	\$	61,000	

#### C. Waterline Extensions Financing Obligation

The Pendleton County Fiscal Court entered into an agreement with Fifth Third Bank to refinance the Pendleton County Public Properties Corporation issued bonds, Certificate of Participation Series 1993. The amount refinanced totaled \$1,511,456. This included principal of \$1,450,000 and refinancing charges of \$61,456. Pendleton County principal payments are due December 1 and June 1 of each year through June 1, 2013. Interest is 3.8% and is payable each December 1 and June 1. The following table shows future principal payment requirements.

	Governmental Activities				
Fiscal Year Ended	г	\_i1		I	
June 30	P	rincipal		Interest	
2008	\$	129,496	\$	31,870	
2009		134,617		26,749	
2010		139,853		21,512	
2011		145,293		16,072	
2012		150,920		10,445	
2012-2013		156,995		4,590	
Totals	\$	857,174	\$	111,238	

#### **Note 6. Long-term Debt (Continued)**

#### D. First Mortgage Revenue Bond Anticipation Notes, Series 2006

On September 1, 2006, the Pendleton County Public Properties Corporation issued \$4,500,000 in First Mortgage Revenue Bond Anticipation Notes, Series 2006 for the purpose of paying the costs for construction of court facilities. The Series 2006 Notes shall mature on September 1, 2008 bearing interest payable semi-annually on each March 1 and September 1, commencing March 1, 2007.

	Governmental Activities			
Fiscal Year Ended				
June 30	Principal	Interest		
2007	\$	\$	76,073	
2008			170,100	
2009	4,500,000		85,050	
	\$ 4,500,000	\$	331,223	

#### E. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2007, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Primary Government: Governmental Activities:					
Bond Anticipation Note Financing Obligations	\$ 1,146,863	\$ 4,500,000	\$ 158,689	\$ 4,500,000 988,174	\$ 146,696
Governmental Activities Long-term Liabilities	\$ 1,146,863	\$ 4,500,000	\$ 158,689	\$ 5,488,174	\$ 146,696

#### Note 7. Interest On Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$116,928 in interest on financing obligations.

#### Note 8. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing multiple-employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 28.21 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 9. Deferred Compensation

Pendleton County Fiscal Court allows all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### Note 10. Insurance

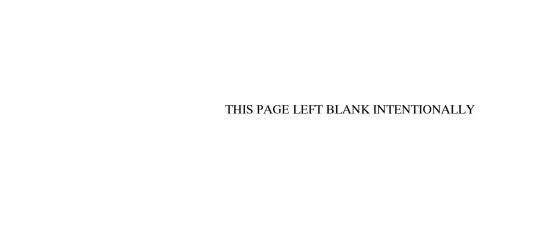
For the fiscal year ended June 30, 2007, Pendleton County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 11. Related Party Transactions

On June 13, 2006, the Pendleton County Fiscal Court contracted with Pendleton County E.M.S. Inc. to provide ambulance service for all residents of Pendleton County for the time period July 1, 2006 through June 30, 2007. The contracted price was \$278,278. Mr. Philip Hart owns Pendleton County E.M.S. Inc. His brother, Mark Hart, was a member of the Pendleton County Fiscal Court from February 2007 through November 2007. Mark Hart was not a member of the Pendleton County Fiscal Court at the time the 06-07 contract was approved.

#### **Note 12.** Subsequent Events

On January 8, 2008, the Board of Directors of the Pendleton County Public Properties Corporation passed a resolution authorizing the advertisement for bids and the distribution of a preliminary official statement for the purchase of approximately eleven million eight hundred fifteen thousand (\$11,815,000) County of Pendleton Public Properties Corporation First Mortgage Revenue Bonds (Court Facilities Project) And First Mortgage Revenue Bond Anticipation Notes (Court Facilities Project) relating to said bonds for the costs of acquisition, construction, installation of courthouse facilities, and to pay discount, if any, and expenses incurred in the issuance of the bonds and to fund a debt service reserve.



## PENDLETON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

## PENDLETON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

	GENERAL FUND					
	Budgeted Amounts		Actual Amounts, (Budgetary	Variance with Final Budget Positive		
	Original	<u>Final</u>	Basis)	(Negative)		
REVENUES	<b>.</b>	<b>*</b> • • • • • • • • • • • • • • • • • • •	<b>4.1.0</b> 00.1 <b>00</b>	<b>.</b>		
Taxes	\$ 1,109,400	\$ 1,109,400	\$ 1,390,133	\$ 280,733		
Excess Fees	70,418	70,418	52,565	(17,853)		
Licenses and Permits	7,900	7,900	3,581	(4,319)		
Intergovernmental Revenue	649,900	649,900	213,262	(436,638)		
Charges for Services	296,600	296,600	405,095	108,495		
Miscellaneous	33,550	33,550	73,876	40,326		
Interest	12,000	12,000	42,434	30,434		
Total Revenues	2,179,768	2,179,768	2,180,946	1,178		
EXPENDITURES						
General Government	531,615	618,521	560,306	58,215		
Protection to Persons and Property	281,650	283,250	243,332	39,918		
General Health and Sanitation	534,700	545,895	124,927	420,968		
Social Services	23,800	27,910	25,563	2,347		
Recreation and Culture	86,480	111,545	94,750	16,795		
Airports	11,640	11,640	5,000	6,640		
Debt Service	26,300	26,300	26,250	50		
Capital Projects	32,000	32,000	1,355	30,645		
Administration	697,133	769,225	468,362	300,863		
Total Expenditures	2,225,318	2,426,286	1,549,845	876,441		
Excess (Deficiency) of Revenues Over	2,223,310	2,420,200	1,547,645	070,441		
Expenditures Before Other						
Financing Sources (Uses)	(45,550)	(246,518)	631,101	877,619		
OTHER FINANCING SOURCES (USES)						
Transfers To Other Funds	(413,450)	(413,450)	(365,000)	48,450		
Transfers From Other Funds	111,401	111,401	( , ,	(111,401)		
Borrowed Money	4,000	4,000		(4,000)		
Zolio n <b>os</b> meney	(298,049)	(298,049)	(365,000)	(66,951)		
Net Changes in Fund Balance Fund Balance - Beginning	(343,599) 343,599	(544,567) 544,567	266,101 544,567	810,668		
Fund Balance - Ending	\$ 0	\$ 0	\$ 810,668	\$ 810,668		

# PENDLETON COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2007 (Continued)

	ROAD FUND					
	Budgeted		Actual Amounts, (Budgetary	Variance with Final Budget Positive		
	Original	<u>Final</u>	Basis)	(Negative)		
REVENUES						
Intergovernmental Revenue	\$ 1,097,290	\$ 1,097,290	\$ 1,285,965	\$ 188,675		
Miscellaneous	5,700	5,700	24,330	18,630		
Interest	15,000	15,000	53,422	38,422		
Total Revenues	1,117,990	1,117,990	1,363,717	245,727		
EXPENDITURES						
Roads	1,231,740	1,717,570	1,463,007	254,563		
Capital Projects	12,200	12,200	12,200	ŕ		
Administration	104,150	105,065	88,236	16,829		
Total Expenditures	1,348,090	1,834,835	1,563,443	271,392		
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)	(230,100)	(716,845)	(199,726)	517,119		
Timmering Sources (CSCS)	(230,100)	(/10,015)	(177,720)	317,113		
OTHER FINANCING SOURCES (USES)						
Transfers To Other Funds	(111,401)	(111,401)		111,401		
Borrowed Money	100	100		(100)		
•	(111,301)	(111,301)		111,301		
Net Changes in Fund Balance Fund Balance - Beginning	(341,401) 341,401	(828,146) 828,146	(199,726) 828,146	628,420		
=		=======================================	525,110			
Fund Balance - Ending	\$ 0	\$ 0	\$ 628,420	\$ 628,420		

PENDLETON COUNTY
BUDGETARY COMPARISON SCHEDULES
Required Supplementary Information - Modified Cash Basis
For The Year Ended June 30, 2007
(Continued)

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	Budgeted Amounts Original Final					Variance with Final Budget Positive (Negative)	
REVENUES							
Intergovernmental Revenue	\$	406,000	\$	406,000	\$ 568,085	\$	162,085
Charges for Services		27,000		27,000	12,910		(14,090)
Miscellaneous		1,000		1,000			(1,000)
Interest		6,000		6,000	 37,409		31,409
Total Revenues		440,000		440,000	 618,404		178,404
EXPENDITURES							
General Government		600		600			600
Protection to Persons and Property		148,450		201,710	191,313		10,397
General Health and Sanitation		15,000		90,000	90,000		,
Social Services		2,000		2,000	1,188		812
Recreation and Culture		30,327		30,327	29,875		452
Roads		100		100	,		100
Debt Service		161,700		161,700	161,366		334
Administration		81,823		243,158	764		242,394
Total Expenditures		440,000		729,595	 474,506		255,089
Excess (Deficiency) of Revenues Over Expenditures Before Other							
Financing Sources (Uses)				(289,595)	 143,898		433,493
OTHER FINANCING SOURCES (USES)							
Transfers To Other Funds		(125,050)		(125,050)	(60,000)		65,050
		(125,050)		(125,050)	(60,000)		65,050
Net Changes in Fund Balance		(125,050)		(414,645)	83,898		498,543
Fund Balance - Beginning		125,050		414,645	1,111,187		696,542
Fund Balance - Ending	\$	0	\$	0	\$ 1,195,085	\$	1,195,085

### PENDLETON COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2007

#### **Budgetary Information**

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

## PENDLETON COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

## PENDLETON COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### June 30, 2007

		Jail	An	ıbulance	En	nergency 911	I	tal Health Mental tardation		Total on-Major vernmental
		Fund		Fund		Fund		Fund		Funds
ASSETS								_		_
Cash and Cash Equivalents	\$	42,779	\$	39,598	\$	45,947	\$	54,922	\$	183,246
Total Assets	\$	42,779	\$	39,598	\$	45,947	\$	54,922	\$	183,246
FUND BALANCES										
Reserved for:	ф	2 1 0 2	ф	414	ф	2 1 4 6	ф		ф	5 7 4 2
Encumbrances Unreserved:	\$	3,183	\$	414	\$	2,146	\$		\$	5,743
Special Revenue Funds		39,596		39,184		43,801		54,922		177,503
Total Fund Balances	\$	42,779	\$	39,598	\$	45,947	\$	54,922	\$	183,246



## PENDLETON COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### PENDLETON COUNTY

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

			Emergency	Mental Health Mental
	Jail	Ambulance	911	Retardation
	<b>Fund</b>	Fund	Fund	Fund
REVENUES				
Taxes	\$	\$	\$ 168,313	\$ 141,254
Intergovernmental	81,954	10,684	82,889	
Charges for Services		304,959		444
Miscellaneous	275	200	14	
Interest	1,685	395	2,061	2,893
Total Revenues	83,914	316,238	253,277	144,591
EXPENDITURES				
Protection to Persons and Property	381,828	367,257	211,467	
General Health and Sanitation				134,482
Administration	16,907		56,442	
Total Expenditures	398,735	367,257	267,909	134,482
Excess (Deficiency) of Revenues Over				
Expenditures Before Other				
Financing Sources (Uses)	(314,821)	(51,019)	(14,632)	10,109
Other Financing Sources (Uses) Transfers To Other Funds				
	220,000	60.000	25,000	
Transfers From Other Funds	330,000	60,000	35,000	· ——
Total Other Financing Sources (Uses)	330,000	60,000	35,000	
Net Change in Fund Balances	15,179	8,981	20,368	10,109
Fund Balances - Beginning	27,600	30,617	25,579	44,813
Fund Balances - Ending	\$ 42,779	\$ 39,598	\$ 45,947	\$ 54,922

# PENDLETON COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2007 (Continued)

Micro Fund	Total Non-Major Governmental Funds
\$ 4,465	\$ 309,567 179,992 305,403 489
4,465	7,034 802,485
4,465	965,017 134,482 73,349 1,172,848
	(370,363)
	425,000
ф 0	54,637 128,609
\$ 0	\$ 183,246



## PENDLETON COUNTY 109 BOARD A COMPONENT UNIT OF PENDLETON COUNTY BALANCE SHEET - GOVERNMENTAL FUND - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

# PENDLETON COUNTY 109 BOARD A COMPONENT UNIT OF PENDLETON COUNTY BALANCE SHEET - GOVERNMENTAL FUND - MODIFIED CASH BASIS Other Supplementary Information June 30, 2007

	General Fund
ASSETS Cash and Cash Equivalents	\$ 40,503
Cash and Cash Equivalents	\$ 40,303
Total Assets	\$ 40,503
FUND BALANCE	
Unreserved	\$ 40,503
Total Fund Balance	\$ 40,503



# PENDLETON COUNTY 109 BOARD A COMPONENT UNIT OF PENDLETON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUND - MODIFIED CASH BASIS Other Supplementary Information

# PENDLETON COUNTY 109 BOARD A COMPONENT UNIT OF PENDLETON COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUND - MODIFIED CASH BASIS Other Supplementary Information

	General Fund
REVENUES	
Miscellaneous	\$ 27,109
Total Revenues	27,109
EXPENDITURES	44.500
Educational	14,700
General	4,052
Total Expenditures	18,752
Net Change in Fund Balance	8,357
Fund Balance - Beginning	32,146
Fund Balance - Ending	\$ 40,503



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Henry W. Bertram, Pendleton County Judge/Executive Members of the Pendleton County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pendleton County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated April 21, 2008. Pendleton County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Pendleton County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Pendleton County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Pendleton County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether Pendleton County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of management and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

April 21, 2008

### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### PENDLETON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### PENDLETON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2007

Pendleton County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Henry W. Bertram County Judge/Executive

Vicky King

County Treasurer